



London Borough of Hammersmith & Fulham

**ENVIRONMENT & RESIDENTS SERVICES
SELECT COMMITTEE**

DATE	TITLE	Wards
09 November 2010	Crime & Disorder Reduction Partnership – Review of Performance and Priorities	ALL

SYNOPSIS

This briefing report details the work of the Crime and Disorder Reduction Partnership, addressing; roles and responsibilities of the CDRP, CDRP Performance in 2010/11, Crime Priorities (Strategic Assessment), Community Safety and the 'Big Society' and integrated offender management.

CONTRIBUTORS

Community Safety –
RSD
Metropolitan Police
Service

RECOMMENDATIONS that:

- i) the Committee comments on the community safety issues and policy objectives it wishes to be considered in the Strategic Assessment process; and
- ii) the draft Strategic Assessment be reported to the Committee for comment

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NEXT STEPS

Comments submitted by the Committee will be considered in the Strategic Assessment to be conducted shortly which will inform the development of the priorities for the 2011-14 Crime and Disorder Reduction Plan.

1. Purpose and Format of the Meeting

- 1.1 This Committee serves as the Council's designated Crime and Disorder Committee and is presently statutorily obliged to meet at least once a year in order to review the work of the Crime and Disorder Reduction Partnership (CDRP). This meeting has been themed in order to satisfy the requirement. The Committee can, of course, also ask to receive ad hoc reports and undertake reviews on CDRP and community safety matters at any other time during the year.
- 1.2 The meeting will provide Members with an opportunity to review performance of the CDRP in 2010/11 and feed comments on objectives and activities into the Partnership's strategic planning process. Members of the CDRP have been invited to attend the meeting and address the Committee on the work of the Partnership as it affects their respective agencies.
- 1.3 The attached report provides an overview of the following issues:

- The role of the H&F Crime and Disorder Reduction Partnership
 - The CDRP Partnership Plan and Strategic Assessment
 - Performance of the CDRP in 2010-11
 - The role of the Community Safety Unit
 - Impact of 'Big Society' on Community Safety
 - H&F response to the Government's "Policing in the 21st Century" consultation
 - Integrated Offender Management
 - External challenges
- 1.4 The structure of the discussion is set out below. All timings are approximate.

7.00 - 7.10 Procedural business, welcome and introductions.

7.10 - 7.30 Background. Dave Page, Assistant Director, Safer Communities, will provide the Committee with the background to the topics under discussion and take questions from Members.

7.30 – 9.15 Guest Speakers. The following speakers will give a brief presentation to the Committee on their agency's contribution to the achievement of CDRP targets and community safety priorities. Each presentation will be followed by the opportunity for questions from Members.

- Councillor Greg Smith, Cabinet Member for Residents Services
- Larry Wright, Head of Integrated Youth Services
- Teresa Brown, Head of Neighbourhood Services H&F Homes
- Borough Commander, Metropolitan Police
- Cindy Butts/Tamsin Kelland, Metropolitan Police Authority
- Adela Kacsprzak, Probation Service

- Caroline Birkett, Senior Service Delivery Manager,Victim Support

9.15 – 9.30 Summary and Recommendations. The Chairman will summarise the key issues and recommendations arising from the discussions.

2. H&F Crime and Disorder Reduction Partnership

2.1 Hammersmith & Fulham CDRP brings together statutory agencies to tackle crime and disorder, anti-social behaviour and drug misuse in the borough.

2.2 The CDRP includes the following agencies:

Local Authority

- Safer Neighbourhoods Division
- Community Services
- Adult Social Care
- Environmental Services
- Drug & Alcohol Action Team
- Children's Services
- Youth Offending Service

Partners

- H&F Police
- Metropolitan Police Authority
- Probation Services
- Fire Brigade
- Primary Care Trust
- Community Safety Board
- H&F Homes and other Registered Social Landlords

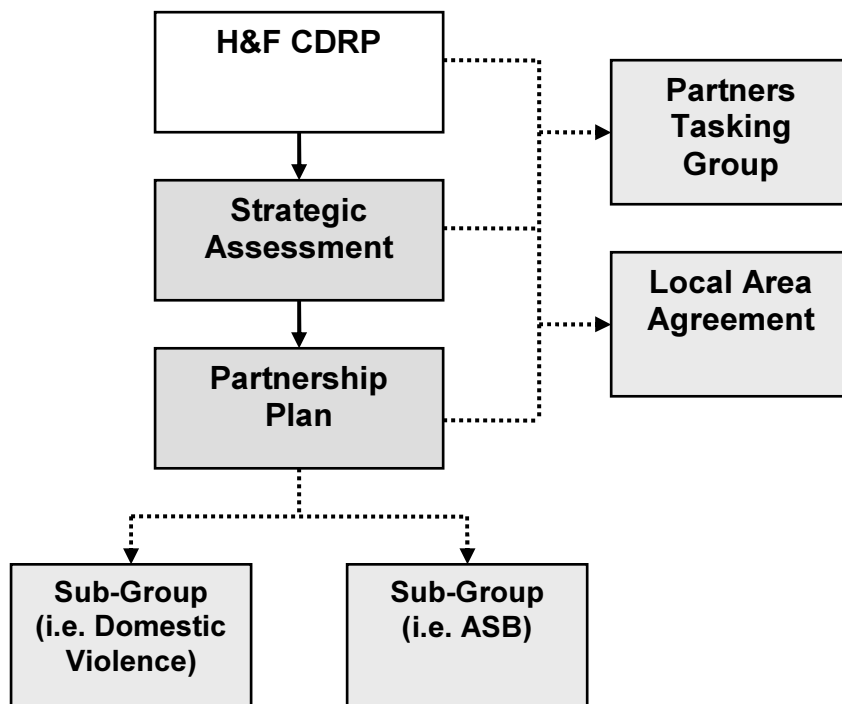
2.3 The CDRP is the lead body for the development of the **Hammersmith & Fulham Crime & Disorder Reduction Partnership Plan**. The Crime & Disorder Reduction Partnership Plan 2008-2011 (**Annex 1**) provides the basis on which the CDRP sets its objectives and plans its activities. The current three year strategy expires in 2011, with the Community Safety Unit leading on the process of development for a 2011-2014 Partnership Plan.

2.4 In addition to the 3 year Crime & Disorder Reduction Partnership Plan, CDRP's are required to undertake an **annual strategic assessment** of crime and anti-social behaviour. This will be explained in part 3 below.

2.5 A wide range of sub-groups and strategic groups feed into CDRP. They are responsible for ensuring ongoing delivery of specific action and reporting performance to CDRP. They also contribute to the CDRP Partnership Plan and Strategic Assessment. These include some of the following functions;

- Domestic Violence
- Hate Crime
- Drug and alcohol Misuse
- Antisocial Behaviour
- Neighbourhood management
- Rough Sleeping and Street Population
- Prolific and Other Priority Offenders

2.6 Below is a structure diagram showing the lines of accountability of these groups to the CDRP.



CDRP Legislation

The **Crime and Disorder Act 1998** and in particular Section 17 imposes a duty on local authorities and the police to "without prejudice to any other obligation imposed upon it - exercise its function with due regard to the need to do all it reasonably can to prevent crime and disorder in its area".

The **Police and Justice Act 2006** has comprehensively revised the CDA 1998. The new Act places a duty on responsible authorities to share evidenced-based data to support CDRP's. This now also includes the Fire Service, Probation Service, Health Service, local Police Authority and a representative of Registered Social Landlords (Housing Associations). The legislation places a new duty on CDRP's to join together in a formal strategic group to undertake frequent **strategic assessments** of levels and patterns of crime and drug misuse in their area and to produce annual rolling three year **community safety plans**.

3. CDRP Strategic Assessment

3.1 The purpose of the Strategic Assessment is to "assist the strategy group (CDRP) in revising the partnership plan" whilst identifying current and possible future crime, disorder and substance misuse issues from local evidence and analysis. It is a restricted, internal document and is not required to be published. The assessment needs to include:

- Analysis of the **levels and patterns** of crime, disorder and substance misuse;
- **Changes** in the levels and patterns of crime, disorder and substance misuse since the last strategic assessment;
- Analysis of **why** these changes have occurred; and
- Assessment of the extent to which **last year's plan** was implemented.

3.2 The Strategic Assessment also provides knowledge of current policing and community safety problems and enables the partnership to:

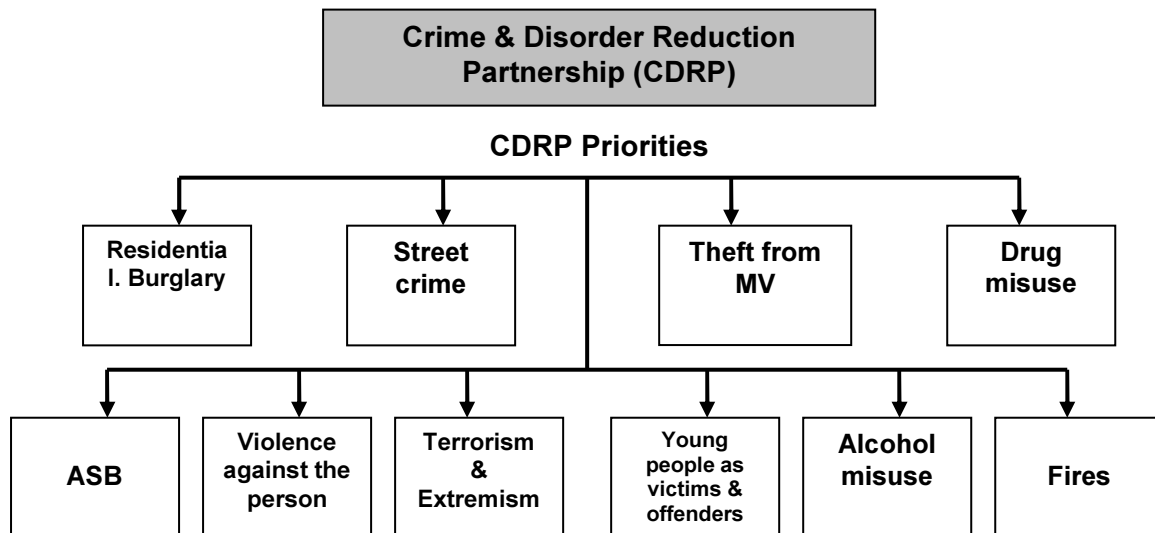
- **Understand** patterns, trends and shifts relating to crime and disorder and substance misuse;
- Set clear and robust **priorities** for the partnership;
- Develop **activity** that is driven by reliable intelligence and meets the needs of the local community;
- Deploy **resources** effectively and present value for money; and
- Undertake annual **reviews** and plan activity based on a clear understanding of the issues and priorities.

3.3 The strategic assessment adopts more of an intelligence led approach, than a simple audit approach. Through detailed analysis and interpretation of large amounts of data relating to crime, disorder and anti-social behaviour, as well as prevention and rehabilitation issues, the assessment provides a method of identifying key priorities for the partnership to focus on. The strategic assessment provides an assessment of all potential crime and disorder issues that affect the borough, looking at the current and future situation by identifying new and emerging threats.

3.4 The next strategic assessment will be conducted shortly and will inform the priorities for the 2011-14 Crime and Disorder Reduction Plan.

4. Crime & Disorder Reduction Partnership Plan

4.1 The current (2008-11) Crime and Disorder Reduction Plan sets out the following priorities:



4.2 **Annex 2 - National Indicators Performance Review** - provides information on the Borough's performance against these objectives.

5. The Community Safety Unit (CSU)

5.1 The Community Safety team sits within the Safer Neighbourhoods Division within Resident Services. The team manages a wide range of crime reduction activities and acts as the administrator for the CDRP. In addition, the CSU manages an array of policy and front line work areas, such as:

- Anti-Social behaviour
(Specific work in this area has been recognised by the Home Office as good practice, this applies to delivering community led projects and having policies and procedures in place that reduce anti-social behaviour)
- Domestic Violence
- Hate Crime
- Acquisitive Crime (Burglary, Robbery, Motor Vehicle Crime, etc)
- Safer Neighbourhood Policing
- Crime Statistical Data
- Promoting Confidence and Reassurance
- Rough Sleeping & Street Homelessness

5.2 The CSU has responsibility for distributing funding to address crime and disorder functions/issues across the borough. Traditionally, LBHF CSU has administered the Safer Neighbourhoods allocation of the Third Sector Investment Fund and the Area Based Grant (ABG) for a variety of initiatives;

these include posts (based in the police and the Council), voluntary sector crime prevention programmes and community based education and prevention activities. These budgets will be subject to reductions in the next four years.

6. 'Big Society' - Impacts on Community Safety

- 6.1 The issue of crime and anti-social behaviour is of both interest and concern to residents. LBHF already undertakes consultation activities through its annual Crime Summit and its work with the Community Safety Board and the Neighbourhood Watch Borough Association.
- 6.2 The impact of 'Big Society' could also be incorporated into these existing initiatives as well as supporting third sector organisations concerned with crime reduction work. This includes working with both offenders and victims of crime. An example of this is by providing a guaranteed level of service to victims and offers complainants the opportunity to feedback their comments on the service. With this in mind the council's 3rd Sector Investment Fund has a theme for projects that address community safety issues. Please see **Annex 3** for the community safety service specification.

7. Policing in the 21st Century – Response to Government Consultation

- 7.1 In July the Home Office put forward a number of proposals through this consultation paper. It includes the introduction of elected commissioners for policing and the creation of a National Crime Agency
- 7.2 The Council's response makes reference to 'A New Settlement for Government' which has been submitted jointly with Wandsworth and Westminster Councils and demonstrates the pivotal role that forward-thinking local authorities can have in developing a new approach to policing. This can be achieved by pooling resources and integrating services. **See Annex 4.**

8. Integrated Offender Management (IOM)

- 8.1 IOM is intended to expand the reach of the multi-agency approach to tackle a broader range of crimes and offenders of concern to the local community by:
 - managing a selected and locally defined cohort(s) of offenders who are in the community regardless of whether they are subject to statutory supervision or not
 - applying to this cohort the same kind of multi-agency approach, using pooled resources and interventions, as the Prolific and other Priority Offenders (PPO), Drug Intervention Programme (DIP) and Multi-Agency Public Protection Arrangements (MAPPA) programmes.
- 8.2 Work in Hammersmith and Fulham has been undertaken within the framework of central government policy and guidance published in 2009 and early 2010, which encouraged local areas to begin the design and implementation of an

'Integrated Offender Management' (IOM) approach to reducing re-offending. Work is ongoing with the Ministry of Justice, Westminster and Kensington & Chelsea to look delivering this work on a 'results' basis.

- 8.3 This development work commenced in the autumn of 2009. An IOM Project Board was established and a representative working group was organised from multi-agency partners. An initial report with a series of recommendations was accepted by the CDRP in March 2010 which identified further development work needed.
- 8.4 Development work has been undertaken to integrate further offender management arrangements within the borough toward a more complete IOM model. Gains have been made particularly within the area by targeting some specific groups for IOM intervention. These include Domestic Violence perpetrators and offenders who have been convicted of possession with intent to supply dangerous drugs.
- 8.5 It should be noted that reoffending amongst the 28 individuals on the H & F PPO scheme in 2009-10 reduced by 72% (2nd highest in England and Wales). It is anticipated that the IOM model will bring about significant reduction in reoffending by the cohort identified for this programme.

9. External Challenges

- 9.1 *Economic climate*; the economic situation has prompted fears that certain types of crime might begin to rise. This is particularly the case for acquisitive crimes such as residential burglary, robbery and theft from motor vehicles. In response the CDRP are undertaking a range of activities to address these concerns aimed at public reassurance and crime reduction.
- 9.2 *Other pressures*; there has been much recent publicity relating to possible changes to Community Safety legislation and use of powers (ASBO's, etc). Earlier this year an announcement that the future of the Anti-Social Behaviour Order (ASBO) may be in doubt prompted a lot of practitioner concern and consultation will follow before any legislative changes take place.
- 9.3 In London various crime related partnership boards have been merged into one overarching partnership group to be led by the Greater London Authority (GLA). Currently, proposals to repeal a number of regulations relating to Community Safety Partnerships are out to consultation and this could give more freedom to local boards to develop new ways of working. Further proposals include scrapping some of the co-operation duties for partners and being less prescriptive as to meeting format and governance. The proposals do not include any plans to scrap strategic assessments or local strategies.

10. Recommendations that;

- i) the Committee comments on the community safety issues and policy objectives it wishes to be considered in the Strategic Assessment process; and

- ii) the draft Strategic Assessment be reported to the Committee for comment

Appendices

- Annex 1 - H&F Crime and Disorder Reduction Plan 2008-11
 Annex 2 - National Indicators Performance Review
 Annex 3 - 3rd Sector Investment Fund – Community Safety Service Specification
 Annex 4 - Policing in the 21st Century – H&F Response to Government Consultation

LOCAL GOVERNMENT ACT 2000 **LIST OF BACKGROUND PAPERS**

No.	Description of Background Papers	Name/Ext of holder of file/copy	Department/ Location
1.	LBHF Crime & Disorder Reduction Partnership Plan 2008-2011	Richard Vernon 2814	CSU
2.	LBHF Strategic Assessment 2010-2011	Richard Vernon 2814	CSU
3.	Crime and Disorder Act, 1998	Richard Vernon 2814	CSU
4.	Police and Justice Act, 2006	Richard Vernon 2814	CSU
5	LBHF response to consultation paper "Policing in the 21 st Century"	Richard Vernon 2814	CSU